CITY OF MIRAMAR PROPOSED CITY COMMISSION AGENDA ITEM

First Reading Date: June 17, 2020

Second Reading Date: July 8, 2020

Presenter's Name and Title: Michael Alpert, Principal Planner, on behalf of the Community Development Department

Prepared By: Saul Umana, Assistant Planner

Temp. Ord. Number: 1752

Item Description: FIRST READING of Temp. Ord. No. 01752, CONSIDERING APPLICATION NO. 2000734, REZONING A 2.204-ACRE PARCEL FROM B2, COMMUNITY BUSINESS, TO CF, COMMUNITY FACILITIES, LOCATED AT THE NORTHEAST CORNER OF SOUTHWEST 186TH AVENUE AND MIRAMAR PARKWAY. (Community Development Principal Planner Michael Alpert)

Consent \Box Resolution \Box Ordinance \boxtimes	Quasi-Judicial 🗌	Public Hearing 🗆
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Instructions for the Office of the City Clerk:

Public Notice – As required by the Sec. _____ of the City Code and/or Sec. _____, Florida Statutes, public notice for this item was provided as follows: on _____ in a _____ ad in the ______; by the posting the property on _May 18, 2020_ and/or by sending mailed notice to property owners within 1,000 feet of the property on May 18, 2020 (fill in all that apply)

Special Voting Requirement – As required by Sec. _____, of the City Code and/or Sec. _____, Florida Statutes, approval of this item requires a ______ (unanimous, 4/5ths etc.) vote by the City Commission.

Fiscal Impact: Yes \Box No \boxtimes

REMARKS: None

Content:

- Agenda Item Memo from the City Manager to City Commission
- Ordinance TO1752
 - Exhibit A: Survey and Legal Description
- Attachment(s)
 - Attachment 1: Location Map
 - Attachment 2: Development Review Committee Report



CITY OF MIRAMAR INTEROFFICE MEMORANDUM

TO: Mayor, Vice Mayor, & City Commissioners

the Cr ℰ Vernon E. Hargray, City Manager ℰ FROM:

BY: Eric Silva, Director of Community Development

DATE: June 11, 2020

RE: FIRST READING of Temp. Ord. No. 1752, considering Application No. 2000734, rezoning a 2.204-acre parcel from Community Business (B2) to Community Facilities (CF), located at the northeast corner of Miramar Parkway and Southwest 186th Avenue in Sunset Lakes

RECOMMENDATION: The City Manager recommends approval of Temp. Ord. No. 1752, Rezoning Application No. 2000734, for the rezoning of a 2.204-acre parcel from Community Business (B2) to Community Facilities (CF), located at the northeast corner of Miramar Parkway and Southwest 186th Avenue.

ISSUE: Pursuant to Section 304 of the City's Land Development Code (the "LDC"), City Commission approval is required for the rezoning of properties within the City.

BACKGROUND: The Applicant/Owner is proposing to rezone the southern portion of their approximately 5-acre property from Community Business (B2) to Community Facilities (CF) to facilitate the expansion of the existing Calvary Fellowship Church. This third Phase proposes the addition of 20,662 square feet, including an 800-seat sanctuary, to the already existing 9,050-square foot building located on the northern portion of the site, along with associated parking spaces. The original Master Site Plan for the Calvary Fellowship Church was approved on July 3, 2013.

The Development Review Committee ("DRC") recommended approval of the rezoning application on March 11, 2020. A Virtual Community Meeting was conducted on Monday, June 1 at 6:00 pm. About seven residents participated in this meeting. In addition to learning about the scope of the Church's plans, they had concerns and questions about traffic flow in the neighborhood and anticipated hours/days of services and events of the church.

The main concern was from residents of the Grande Key community, located just north and west of the site, regarding the future increase in traffic along Miramar Parkway and the existing exit driveway along Southwest 186th Avenue. Multiple residents were concerned that parishioners entering and leaving the church would cause delays on both roadways or block the entrance to their community. Suggestions included the addition of a lane, a better traffic control plan with Miramar Police, and designating the exit on Southwest 186th Avenue as a right-turn only driveway. It was stated that there are already issues on weekdays with the nearby elementary school and sometimes with the church. When considering the current approved business uses on this parcel, the proposed use represents a decrease of 623 daily vehicle trips, a decrease of 96 AM peak hour vehicle trips, and a decrease of 51 PM peak hour vehicle trips.

Per Land Development Code Section 403.1.4, the CF zoning district is the most appropriate one for institutional uses such as places of worship and public assembly. Although the B2 district also permits the use, it has different bulk regulation standards and the existing church is located on property with CF zoning. Since the existing church was approved for the 3-acre portion of the site with CF zoning, the now unified property would have a uniform zoning designation upon approval of this rezoning request.

The Planning and Zoning Board conducted a Virtual public hearing on this item on June 9, 2020, which also included participation from some residents; however, after some deliberation, the Board did not ultimately make a formal recommendation on the item and decided to continue the item to a Special Planning & Zoning Board hearing to be held on June 23, 2020.

COMPREHENSIVE PLAN ELEMENT:

Staff finds that the Rezoning request is consistent with the following:

Per Policy 1.4(e) of the Future Land Use Element, "community facilities, such as day care centers, nursing homes, clinics, rehabilitation centers, police and fire protection facilities, libraries, adult vocational and adult educational institutions, civic centers, churches, and governmental administration" uses are permitted in the Commercial Land Use category.

Objective 3, Policy 3.2 provides that the City shall work to "locate non-residential land uses so that access to those uses does not generate high traffic volumes on local streets through residential neighborhoods." The related site plan application provides an additional ingress-only driveway directly from Miramar Parkway for patrons' vehicles to the parking area of the site to minimize impact to residential areas.

CITY OF MIRAMAR MIRAMAR, FLORIDA

ORDINANCE NO. _____

AN ORDINANCE OF THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA, CONSIDERING APPLICATION NO. 2000734, REZONING A 2.204-ACRE PARCEL FROM B2, COMMUNITY BUSINESS, TO CF, COMMUNITY FACILITIES, LOCATED AT THE NORTHEAST CORNER OF SOUTHWEST 186TH AVENUE AND MIRAMAR PARKWAY; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Section 304 of the Land Development Code ("LDC") provides for review and approval of changes to the official zoning map; and

WHEREAS, Calvary Fellowship Incorporated, has submitted Application No. 2000734, a complete application for rezoning a 2.204-acre parcel from B2, Business Community to CF, Community Facilities, on the property located at the northeast corner of Miramar Parkway and Southwest 186th Avenue; and

WHEREAS, Application No. 2000734 has been reviewed pursuant to the standards set forth at Section 304.7 of LDC; and

WHEREAS, pursuant to Section 304 of the LDC, a community meeting on Application No. 2000734 was held on June 1, 2020; and

WHEREAS, the Planning and Zoning Board conducted a Virtual public hearing on this item on June 9, 2020, which also included participation from some residents; however, after some deliberation, the Board did not ultimately make a formal recommendation on the item and decided to continue the item to a Special Planning & Zoning Board hearing to be held on June 23, 2020; and

Ord. No. _____

WHEREAS, the City Commission has held two properly advertised public hearings pursuant to Section 304 of the LDC and Chapter 166, Florida Statutes; and

WHEREAS, the City Manager recommends approval of Application No. 2000734; and

WHEREAS, the City Commission deems it to be in the best interest of the citizens and residents of the City of Miramar to approve Application No. 2000734.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA AS FOLLOWS:

Section 1: That the foregoing "WHEREAS" clauses are ratified and confirmed as being true and correct and are made a specific part of this Ordinance.

Section 2: That it finds that Application No. 2000734 is in substantial compliance with the requirements of Section 304 of the City's Land Development Code.

<u>Section 3</u>: That it approves Application No. 2000734, rezoning from B2, Community Business, to CF, Community Facilities, for the property legally described in the attached Exhibit "A".

Section 4: That issuance of this approval by the City does not in any way create any right on the part of the owner/Developer to obtain a permit from a state or federal agency and does not create any liability on the part of the City for issuance of the approval if the Owner/Developer fails to obtain the requisite approvals or fulfill the obligations imposed by a state or federal agency or undertakes actions that result in the violation of state or federal law. All applicable state and federal permits must be obtained before commencement of the Development. This condition is included pursuant to Section 166.033, Florida Statutes, as amended.

Section 5: Failure to Adhere to Ordinance. That failure to adhere to the approval terms and conditions contained in this Ordinance shall be considered a violation of this Ordinance and the City Code, and persons found violating this Resolution shall be subject to the penalties prescribed by the City Code, including but not limited to the revocation of any of the approval(s) granted in this Ordinance and any other approvals conditioned on this approval. The Owner/Developer understands and acknowledges that it must comply with all other applicable requirements of the City Code before it may commence construction or operation, and that the foregoing approval in this Ordinance may be revoked by the City at any time upon a determination that the Owner/Developer is in non-compliance with the City Code.

Ord. No. _____

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Section 6: That this Ordinance shall take effect upon adoption on second reading.

PASSED FIRST READING: _____

PASSED AND ADOPTED ON SECOND READING: _____

Mayor, Wayne M. Messam

Vice Mayor, Maxwell B. Chambers

ATTEST:

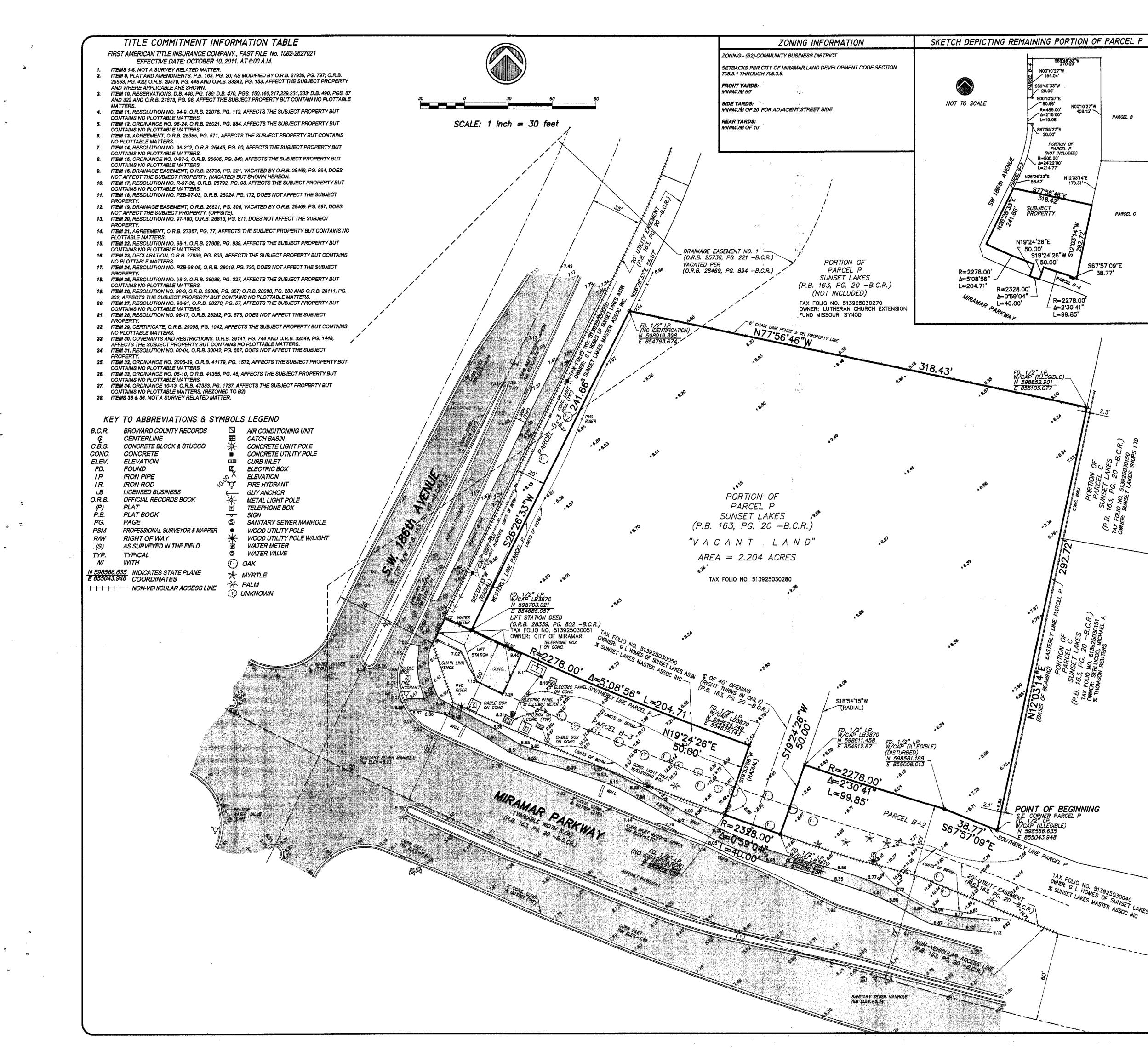
City Clerk, Denise A. Gibbs

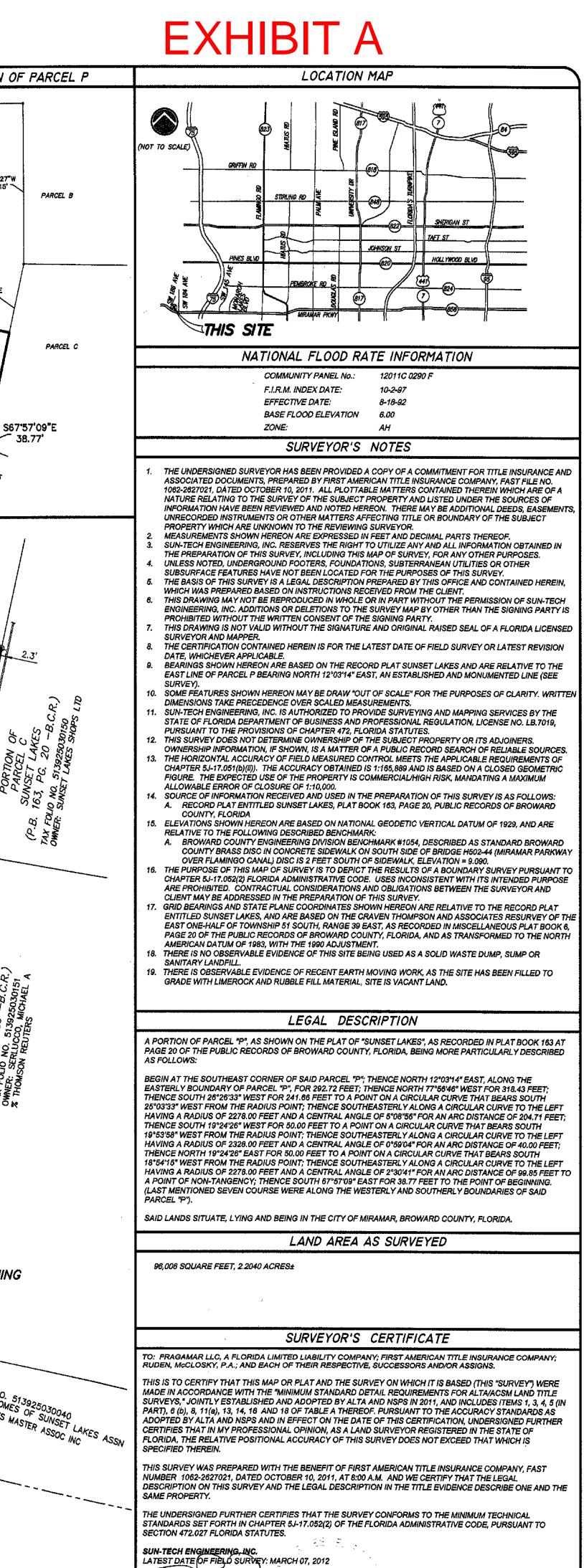
I HEREBY CERTIFY that I have approved this ORDINANCE as to form:

City Attorney Austin Pamies Norris Weeks Powell, PLLC

Requested by Administration	<u>Voted</u>
Commissioner Winston F. Barnes	
Vice Mayor Maxwell B. Chambers	
Commissioner Yvette Colbourne	
Commissioner Alexandra P. Davis	
Mayor Wayne M. Messam	

Ord. No. _____

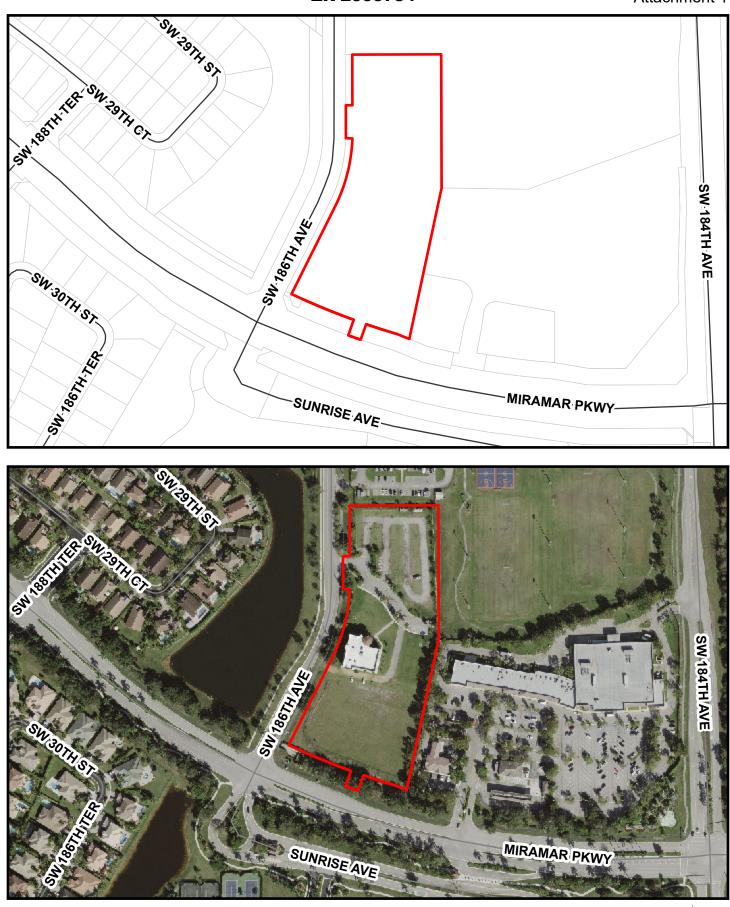




GHARLES E. ROSSI, P.L.S. DATE PROFESSIONAL SURVEYOR AND MAPPER FLORIDA REGISTRATION NO. 4798

Location Map/Aerial View ZR 2000734









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ATTACHMENT 2 Application #2000734 Project Manager: Saul Umana



City of Miramar Community Development Department Development Review Report - Rezoning

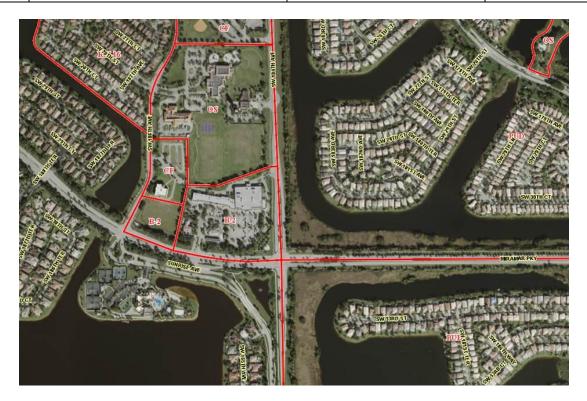
I. Project Summary	
Project Name:	Calvary Fellowship Church Phase 3 Expansion
Application:	2000734 – Rezoning
Application Summary:	The Applicant/Owner is requesting to rezone a portion of the site from Community Business (B2) to Community Facilities (CF) for the expansion of the church as part of Phase 3, which proposes 20,662 additional square feet, including an 800-seat sanctuary. This property is located at the northeast corner of Miramar Parkway and Southwest 186 th Avenue in Sunset Lakes. Accordingly, the developer is processing a site plan amendment application in conjunction with the other development applications related to this project.
Related Application(s):	Site Plan – 1907992 Plat Note Amendment – 1907994 CAB – 1908712 Escrow – 1907996
Agent:	Rosana D. Cordova Cordova Rodriguez & Associates 6941 Southwest 196 th Avenue, Suite 28 Pembroke Pines, Florida 33332 Phone: (954) 880-0180 E-mail: rcordova@craengineering.com
Owner:	Calvary Fellowship, Inc. 2951 SW 186 Avenue Miramar, FL 33029 (954) 589-1244

II. Planning Information

Site Location:	NORTHEAST CORNER OF SOUTHWEST 186 [™] AVENUE (Folio No. 513925030270)	MIRAMAR	PARKWAY	AND
Land Use Plan Designation:	COMMERCIAL			
Existing Zoning:	COMMUNITY BUSINESS (B2)			
Existing Use:	Vacant			
Proposed Zoning:	COMMUNITY FACILITIES (CF)			

Adjacent properties:

	EXISTING USE	ZONING	LAND USE PLAN	
North	Sunset Lakes Municipal Complex	OS, Recreation/Open Space	Low 2 Residential	
East	Shoppes at Sunset Lakes	Community Business (B2)	Low 2 Residential	
South	Sunset Lakes (Residential)	Residential 3 (RS 3)	Low 2 Residential	
West	Sunset Lakes (Residential)	Residential 3 (RS 3)	Low 2 Residential	



III. Background

On July 3, 2013, the Master Site Plan for Calvary Fellowship was approved. Phase 1 construction consisted of the multi-purpose building with parking and infrastructure for future expansion. The City Commission approved the Calvary Fellowship Church site plan and community appearance board applications for the church (Resolutions 13-139 and 13-140).

On September 1st of 2016, Calvary Chapel applied for a Site Plan Amendment which resulted in the addition of an auxiliary building that provided space for a children's area and playground. The Phase 2 approved development is for 11,000 SF. This application is for the Rezoning of the subject property from B2 to CF.

IV. Review Criteria

Section 304.7 of the City's Land Development Code contains the standards for reviewing proposed rezoning applications. The City shall find whether the criteria below are met.

Please address underlined comments.

1) The proposed amendment is consistent with the goals, objectives and policies of the City's Comprehensive Plan.

Applicant's Response:

The proposed amendment to the zoning map from B2 – Community Business to CF – Community Facility is consistent with the goals, objective and policies of the city's comprehensive plan. The land use for this site is Commercial and per Future Land Use Element Objective 1, Policy 1.4, community facilities are permitted in this land use. This site is the southern portion of the existing church of the overall property and will be rezoned to conform with the remainder of the property.

Staff's Evaluation:

The proposed use of church space is permitted under the current B2 designation; however, B2 has different bulk regulation requirements than CF. In addition, it is always preferable to have a unified zoning for a property. The proposed Phase 3 development will also provide a uniform and cohesive development that will be compatible with the surrounding community facilities and residential developments.

2) The proposed zoning district is compatible with the surrounding area's zoning designation(s) and existing uses.

Applicant's Response:

The proposed zoning district is compatible with the surrounding area's zoning designation and existing uses. The northern portion of the property is zoned Community [*Facilities*] and this change will allow for the entire property owned by the church to be zoned Community Facilities. The surrounding zoning designations are residential and commercial, and community facilities are allowed and encouraged near residents.

Staff's Evaluation:

The subject property is compatible with the surrounding zoning designations and existing uses. The

rezoning will aid in creating a single designation for the Parcel as the northern portion is zoned for Community Facilities while the southern portion is currently B2. The subject property is also adjacent to the Sunset Lakes Municipal Complex, while the surrounding communities are single-family residential and multi-family residential. The adjacent property to the east is zoned for B2; however, under the B2 designation an 800-seat sanctuary is permitted.

3) The subject property is physically suitable for the zoned purpose and/or the proposed use and purpose.

Applicant's Response:

The subject site is physically suitable for the Community Facilities zoning. This property is the southern half of the existing church property.

Staff's Evaluation:

As the Applicant has stated, the subject property will hold the expansion of an already existing church in the northern property. The expansion of the 800-seat sanctuary is currently proposed on the southern half of the property, which is currently designated B2. The expansion of the sanctuary is proposed to be unified and connected in similar site design and architecture with the rest of church located on the northern portion currently designated CF. Thus, the purpose of this rezoning is to allow the expansion of the church to fall under one unified CF designation which is better suited for church use. In addition, bulk regulations for CF are more suitable for the proposed site plan.

4) There are sites available in other areas currently zoned for such use.

Applicant's Response:

The northern portion of this property is owned by the church and is zoned Community Facilities. There are other areas currently zoned CF in the city.

Staff's Evaluation:

There are other areas in the City zoned for Community Facilities, but they are not vacant properties and rezoning this parcel adjacent to a CF parcel with the same ownership, will allow the entire property to be unified with the rest of the church under one zoning designation.

5) If applicable, the proposed change will contribute to redevelopment of an area in accordance with an approved redevelopment plan.

Applicant's Response:

This site is not within an area for redevelopment.

Staff's Evaluation:

The City does not have a redevelopment plan for this area.

6) The proposed change would adversely affect traffic patterns or congestion.

Applicant's Response:

The trip generation characteristics for this analysis were determined using the trip generation rates and equations contained in the Institute of Transportation Engineer's (ITE) Trip Generation (10th Edition) report. Based upon this information, the trip generation rates for the proposed development are as follows:

CHURCH – ITE LAND USE #560 □ Weekday: T = 6.14 (X) + 17.09 where T = number of trips and X = 1,000 sq. ft. gross floor area □ AM Peak Hour: T = 0.36 (X) – 0.74 (60% in / 40% out) □ PM Peak Hour: T = 0.37 (X) + 3.90 (45% in / 55% out)

DAY CARE CENTER - ITE LAND USE #565

 \Box Weekday: T = 47.62 (X) where T = number of trips and X = 1,000 sq. ft. gross floor area

AM Peak Hour: T = 11.00 (X) (53% in / 47% out)

□ PM Peak Hour: T = 11.12 (X) (47% in / 53% out)

SHOPPING CENTER - ITE LAND USE #820

□ Weekday: Ln(T) = 0.68 Ln(X) + 5.57 where T = number of trips and X = 1,000 sq. ft. gross leasable area □ AM Peak Hour: T = 0.50 (X) + 151.78 (62% in / 38% out)

□ PM Peak Hour: Ln(T) = 0.74 Ln(X) + 2.89 (48% in / 52% out) □ Pass-by: 34%

The resulting trip generation characteristics for the approved and proposed future development programs are presented in Table 1 below.

Table 1 Trip Generation Summary Calvary Fellowship - Miramar, Florida								
		Daily	owship - Miramar, Fiorida AM Peak Hour Trips			PM Peak Hour Trips		
Land Use	Size	Trips	In	Out	Total	In	Out	Total
Approved Uses								
Church	30,665 SF	205	6	4	10	7	8	15
Day Care Center	21,180 SF	1,009	123	110	233	111	125	236
Shopping Center	8,500 SF	1,125	97	59	156	42	46	88
- Pass-by Trips (34%)		(383)	(33)	(20)	(53)	(14)	(16)	(30)
Total		1,956	193	153	346	146	163	309
Proposed Uses								
Church	50,000 SF	324	10	7	17	10	12	22
Day Care Center	21,180 SF	1,009	123	110	233	111	125	236
Total		1,333	133	117	250	121	137	258
Difference (Proposed - Approve	d)	(623)	(60)	(36)	(96)	(25)	(26)	(51)

Compiled by: KBP Consulting, Inc. (October 2019).

Source: Institute of Transportation Engineers (ITE) Trip Generation Manual (10th Edition).

As indicated in Table 1, the proposed uses within Parcel P are anticipated to generate 1,333 daily vehicle trips, 250 AM peak hour vehicle trips (133 inbound and 117 outbound), and 258 PM peak hour vehicle trips (121 inbound and 137 outbound). When considering the approved uses on this parcel, this represents a decrease of 623 daily vehicle trips, a decrease of 96 AM peak hour vehicle trips, and a decrease of 51 PM peak hour vehicle trips.

Conclusions

Based upon the foregoing trip generation analysis, it is apparent that the proposed development program on Parcel P of the Sunrise Plat will result in fewer daily and peak hour vehicle trips when compared with the approved uses on this parcel. As a result of this reduced traffic impact, no further traffic analyses are warranted at this time.

Staff's Evaluation:

The provided data was evaluated by the Development Review Committee. Staff concurs that the change in zoning category from a commercial designation to a community facility designation represents a decrease in potential traffic, as the previously approved but unbuilt shopping center would have drawn more vehicular traffic to the site on average than the church.

7) The proposed change would adversely impact population density such that the demand for water, sewers, streets, recreational areas and facilities, and other public facilities and services would be adversely affected; and

Applicant's Response:

(chapter 21, article V, 21-195)
Place of Worship: 0.011ERC/Seat
 Chapel: 800 Seats
 ERC: 8.8 (Equivalent Residential Capacity)
8.8 ERCs x 325 gpd/ERC = 2,860 gpd Water (gallons per day)
Sewer = 95% of water demand = 2,717 gpd

Staff's Evaluation:

Water and sewer demand were analyzed by the Utilities and Engineering Services Departments. The DRC finds it to be an acceptable level of service.

8) Whether the proposed change would have an adverse environmental impact on the vicinity; and

Applicant's Response:

The proposed change will not have an adverse environmental impact on the vicinity. The property has been filled and has been used for overflow parking for church events.

Staff's Evaluation:

Staff concurs with this statement.

9) Whether the proposed change would adversely affect the health, safety, aesthetics and welfare of the neighborhood or the city.

Applicant's Response:

The proposed change will not adversely affect the health, safety, aesthetics and welfare of the neighborhood or city.

Staff's Evaluation:

It is anticipated that the proposed change would not adversely affect the health, safety and welfare of the neighborhood or City as a whole, any proposed development would be constructed in accordance with the City of Miramar Land Development Code. Additionally, the project is currently under Community Appearance Board review to properly address the façades facing Miramar Parkway and Southwest 186th Avenue. The expansion of the existing use on to this parcel is found to be sufficient with the proposed site plan reviewed by the DRC.

V.Staff Recommendation

Staff recommends approval of application 2000734.

VI.Development Review Committee (DRC)

The DRC recommended approval of application 2000734 on March 11, 2020.

VII.Community Meeting

A Virtual Community Meeting was conducted on June 1, 2020. A summary of the discussion is noted in the memorandum.

VIII.Planning & Zoning Board

The Planning and Zoning Board will hear this application at a Virtual meeting on June 9, 2020.