Temp. Reso. No. 7183 05/18/20 05/18/20

#### CITY OF MIRAMAR MIRAMAR, FLORIDA

RESOLUTION NO.

A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA, OPPOSING THE IMPLEMENTATION OF EMPLOYEE FURLOUGHS; SUPPORTING THE RECOMMENDATIONS OF THE CITY MANAGER'S MEMORANDUM TO THE CITY COMMISSION DATED APRIL 24, 2020; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Pursuant to Section 2.02 of the City of Miramar's Code of Ordinances,

the City Commission has the authority to fix the salary or compensation for all officers or employees; and

WHEREAS, on September 25, 2019, the City Commission of the City of Miramar

("City Commission") adopted the final budget for fiscal year 2020 through the passage of

Ordinance 19-24; and

WHEREAS, in an Inter-Office Memorandum to the City Commission dated April 24, 2020, the City Manager provided various recommendations to financially support the City through September 30, 2020, which include, but are not limited to, reducing operational expenses, freezing vacancies and foregoing hiring and promotions; and

WHEREAS, in a May 13, 2020 Inter-Office Memorandum written to City employees, the City Manager outlined a plan for the implementation of employee furloughs; and

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WHEREAS, the City Commission opposes the implementation of furloughs as described in the City Manager's Memorandum dated May 13, 2020 (from June 11, 2020 through December 9, 2020), instead desires to support the recommendations of the City Manager consistent with his Inter-Office Memorandum dated April 24, 2020.

# NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF MIRAMAR, FLORIDA AS FOLLOWS:

**Section 1:** Adoption of Representations. The foregoing "Whereas" clauses are hereby ratified and confirmed as being true and the same are hereby made a specific part of this Resolution.

#### Section 2: Opposing the May 13, 2020 Memorandum of the City Manager,

The City Commission hereby specifically opposes the implementation of furloughs as described in the Memorandum written by the City Manager dated May 13, 2020 (attached hereto as Exhibit "A").

#### Supporting the April 24, 2020 Memorandum of the City Manager.

The City Commission hereby supports the recommendations of the City Manager, consistent with the City Manager's Inter-Office Memorandum dated April 24, 2020 (attached hereto as Exhibit "B"), and further directs the City Manager to take the steps necessary to effectuate said April 24, 2020 Memorandum.

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**Section 4:** Effective Date. This Resolution shall be effective immediately upon

adoption hereof.

PASSED AND ADOPTED this \_\_\_\_\_ day of \_\_\_\_\_, 2020.

Mayor, Wayne M. Messam

Vice Mayor, Maxwell B. Chambers

ATTEST:

City Clerk, Denise A. Gibbs

I HEREBY CERTIFY that I have approved this RESOLUTION as to form:

City Attorney Austin Pamies Norris Weeks Powell, PLLC

| Voted |
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# CITY OF MIRAMAR OFFICE OF THE CITY MANAGER INTER-OFFICE MEMORANDUM

| TO:   | All City Employees              |
|-------|---------------------------------|
| FROM: | Vernon E. Hargray, City Manager |
| DATE: | May 13, 2020                    |
| RE:   | Furloughs due to COVID-19       |

As the City of Miramar, along with the global community, seeks to find ways to cope with the impact of the unprecedented COVID-19 pandemic, we are faced with the grim reality of its prolonged effects on the City's finances. As we navigate these financial challenges, it is important to note that the City has taken every measure to alleviate the inevitable effects on our most valuable asset, our employees.

In a memo explaining the City's financial position, the Commission was apprised of the City's projected loss of revenue and the need to decrease expenses to counter the loss. As part of the reduction in expenses, furloughs were proposed, and every effort was made to mitigate this option.

Currently, the organization has made the difficult decision that it must implement certain measures to protect the financial stability of the City. These measures will include furloughs, which will be effective June 11, 2020. Specifically, each employee will be furloughed for 8 hours each week from June 11, 2020 to December 9, 2020. Additional information regarding work schedules will be provided by your Department Director. As we move forward, the City's financial condition will be reevaluated, and further information will be provided. Each of the City's unions have been notified of this situation.

I am dedicated to making sure that we retain all our employees through this unprecedented time. We are hopeful that this crisis will end soon and that the City will be able to overcome its financial difficulties for the good of the City, its residents and you the employees. Should you have questions or require additional information, please let us know. We will get through this together.

c: CM Senior Executive Team Department Directors City Clerk City Attorney

20-M-52



# **CITY OF MIRAMAR**

**OFFICE OF THE CITY MANAGER** 

## **INTER-OFFICE MEMORANDUM**

TO: Mayor, Vice Mayor and Commissioners

FROM:

Vernon E. Hargray, City Manager

April 24, 2020 DATE:

Fiscal Year 2020 - Possible Fiscal Impact on Revenues due to COVID-19 - City RE: Manager Recommendations

On April 18<sup>th</sup>, memo # 20-M-51 was issued highlighting the "Possible Fiscal Impact on Revenues due to COVID-19" to provide the Commission with information on how this global pandemic may affect the City's finances.

Within that memo, the discussion was centered around the projected revenues which the City may receive as the pandemic prolongs. Assumptions were based through the month of August 2020, with the understanding that as the economy begins to recover from the effects of the COVID-19 pandemic, some revenues will not be collected (lost) and some revenues will be delayed. The memo addressed the potential outcome if the City does not implement viable policies to mitigate the negative fiscal impacts to numerous services and programs.

The memo's projection model incorporated financial data posted through February 29, 2020, analyzed revenue and expenditure trends over the past 5 months and included historical trends (including pre-recession and post-recession trends). It also separated General Fund revenues into two categories: *Potentially* Delayed Revenues and Potentially Lost Revenues.

This memo provides an update with my recommendations to carry the City through September 30, 2020, using the following measures:

#### **Personnel Action:**

At my direction, the Office of Management and Budget ("OMB") has requested that departments thoroughly analyze their operations to identify savings that will sustain them until the end of this Fiscal Year. Given the circumstances, the departments have stepped up to the challenge and have provided their contributions to reduce operational expenses, freeze vacancies, and forego hiring and promotions through the end of the Fiscal Year. The information provided in **Table 1** (see page 3) reflects the potential savings.

## Stabilization and Emergency Funding:

The City has been fiscally prudent in strengthening its fund balances, both in the General Fund and the Utility Fund. Fiscal responsibility involves strategies for adopting policies which foster strategic, efficient spending and identifying funds specifically earmarked to weather any impending crisis. Two most recent policies that were implemented as planning tools to help the City continue its sustainability are Other Post-Employment Benefits (OPEB) and Pension (Stabilization) Trust Funds as described in Ordinance 19-24 (attached for reference).

On February 5, 2014, the City Commission adopted Resolution 14-74, which created a committed fund balance to use as a **Financial Stabilization Account** ("FSA"), which is equal to 12% of the General Fund's final amended budgeted expenditures and has a current balance of **\$20,383,343**. The FSA may be used when the Commission or the City Manager recognizes a dire need to supplement fiscal shortfalls.

On September 13, 2010, Resolution 10-206 was adopted, which assigned a portion of the fund balance to **Emergency Preparedness and has a balance of \$6,533,123**. Resolution No. 14-74 allows a portion of assigned fund balance to be used for **unbudgeted emergencies** that cause at least a **1.5% decline in revenue**. The current COVID-19 crisis impacting the City is the perfect scenario for the utilization of this reserve since the decline in revenues is **projected at 13%**.

Best practices, as recommended by the Government Finance Officers Association, has taught the financial leaders of the City to be ready for unforeseen expenditures by adding to fund balance annually. Our current **Unassigned fund balance is \$8,585,255;** this amount is available for use. **The approximate combined reserves total \$36M for the General Fund and \$43M for the Utility Fund.** 

The City of Miramar continues to be in the best position to address the anticipated COVID-19 fiscal impacts. As we work through this pandemic, we are also preparing for the upcoming Hurricane season which begins June 1<sup>st</sup> and ends on November 30<sup>th</sup>. Additionally, we continue to plan diligently for Fiscal Year 2021, anticipating that the actuarial determination of our pension contribution will be impacted due to the downturn in the stock market.

## Current Measures Executed by the City:

OMB has projected that the General Fund expenditure reduction needed to match the projected reduced revenue is approximately \$23.3M, as shown in Table 1 below.

| April 20 Departmental Submission |                          |                |           |                          |                      |  |  |  |  |
|----------------------------------|--------------------------|----------------|-----------|--------------------------|----------------------|--|--|--|--|
| Figures in thousands \$(000)     |                          |                |           |                          |                      |  |  |  |  |
| Dept No.                         | Dept Name                | Vacancy Freeze | Furlough  | <b>Operating Expense</b> | <b>Total Savings</b> |  |  |  |  |
| 05                               | Office of City Manager   | 110            | 320       | 308                      | 738                  |  |  |  |  |
| 06                               | Human Resources          | -              | 173       | 266                      | 439                  |  |  |  |  |
| 08                               | Office of City Clerk     | -              | 119       | 11                       | 129                  |  |  |  |  |
| 10                               | Financial Services       | 118            | 454       | 176                      | 748                  |  |  |  |  |
| 11                               | Procurement              | 72             | 108       | 27                       | 207                  |  |  |  |  |
| 15                               | Management & Budget      | 26             | 228       | 16                       | 269                  |  |  |  |  |
| 20                               | Police                   | 385            | 7,383     | 393                      | 8,160                |  |  |  |  |
| 30                               | Fire                     | 128            | 5,438     | 238                      | 5,804                |  |  |  |  |
| 41                               | Community Development    | 29             | 759       | 138                      | 925                  |  |  |  |  |
| 43                               | Economic Bus Development | -              | -         | 244                      | 244                  |  |  |  |  |
| 50                               | Public Works             | 320            | 351       | 1,195                    | 1,867                |  |  |  |  |
| 60                               | Parks & Recreation       | 245            | 903       | 1,024                    | 2,172                |  |  |  |  |
| 63                               | Community Services       | 282            | 660       | 109                      | 1,051                |  |  |  |  |
| 68                               | Cultural Affairs         | 7              | 75        | 491                      | 573                  |  |  |  |  |
|                                  | TOTAL                    | \$ 1,722       | \$ 16,971 | \$ 4,636                 | \$ 23,326            |  |  |  |  |

#### Table 1: General Fund Expenditure Projection

While many cities are considering furloughs as an option to contribute to the reduction of expenditures, I am determined to implement a solution which protects our most valuable assets, **our human capital**. It has always been my goal to have the City in a position where we can leverage our assets during good and bad economic conditions. Therefore, to obviate the need to resort to furloughs to account for approximately \$17M, the **resolution** is to utilize reserves as outlined in Table 2 below:

| Recommended Funding Sources to<br>Cover Furlough Amount |    |      |  |  |  |
|---|----|------|--|--|--|
| FEMA COVID-19 reimbursement                             | \$ | 2.3M |  |  |  |
| Economic Development Fund                               | \$ | 1.7M |  |  |  |
| Utility Fund  | \$ | 3.0M |  |  |  |
| Unassigned-Fund balance                                 | \$ | 8.5M |  |  |  |
| Emergency Preparedness                                  | \$ | 1.5M |  |  |  |
| TOTAL   | \$ | 17 M |  |  |  |

#### Table 2: Funding Options to Prevent Furloughs

As we monitor our revenues monthly, we will evaluate the need to adjust the proposed utilization of reserves.

#### **Re-opening Strategies:**

In recent days the City has formed a "Re-Open Miramar Task Force", which is overseen by Assistant City Manager Shaun Gayle, to develop a phased approach to the resumption of programs and services. So far, the group has initiated a city-wide survey of the departments to gain an understanding of how their programs may need to be reorganized in order to maintain employee safety, observe social distancing guidelines and adhere to federal staffing regulations, while providing services that are considered essential. The task force will also oversee the possible repurposing of City facilities to determine how to best utilize them in a post COVID-19 environment. A report will be provided to highlight the plans as approved.

Should you have questions or require additional information, please let me know.

c: CM Senior Executive Team Department Directors City Clerk City Attorney